



# ACT #2025 - 208

1 SB238  
2 ZUEMKWK-2  
3 By Senator Carnley (N & P)  
4 RFD: Local Legislation  
5 First Read: 18-Mar-25





1 Enrolled, An Act,

2  
3 Relating to the Town of Kinston, Alabama, in Coffee  
4 County; authorizing automated speeding enforcement in the Town  
5 of Kinston as a civil violation; authorizing the town to adopt  
6 a municipal ordinance consistent with this act; providing  
7 certain procedures to be followed by using automated  
8 photographic speeding enforcement; providing that the owner of  
9 the vehicle involved is presumptively liable for a civil  
10 violation and the payment of a civil fine, but providing  
11 procedures to contest liability; providing for jurisdiction in  
12 the Kinston Municipal Court over the civil violations and  
13 allowing appeals to the Coffee County Circuit Court for trial  
14 de novo; creating a cause of action for any person held  
15 responsible for payment of the civil fine against the person  
16 who was actually operating a vehicle while speeding; and  
17 prohibiting the tampering with automated speeding enforcement  
18 devices or equipment systems, except by authorized persons.

19 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

20 Section 1. (a) This act shall be known and may be cited  
21 as the "Kinston Speed Limit Safety Act."

22 (b) The Town of Kinston, Alabama, by municipal  
23 ordinance, may adopt the procedures set out in this act.

24 Section 2. As used in this act, the following terms  
25 have the following meanings:

26 (1) CIVIL FINE. The monetary amount assessed by the  
27 Town of Kinston pursuant to this act for an adjudication of  
28 civil liability for a speeding violation, including municipal



court costs associated with the infraction.

(2) CIVIL VIOLATION. A noncriminal category of law called a civil violation created and existing for the sole purpose of carrying out the terms of this act. The penalty for violation of a civil violation shall be the payment of a civil fine, the enforceability of which shall be accomplished through civil action. The prosecution of a civil violation created hereby shall carry reduced evidentiary requirements and burden of proof as set out in this act, and in no event shall an adjudication of liability for a civil violation be punishable by a criminal fine or imprisonment.

(3) OWNER. The owner of a motor vehicle as shown on the motor vehicle registration records of the Alabama Department of Revenue or the analogous department or agency of another state or country. The term shall not include a motor vehicle rental or leasing company when a motor vehicle registered by the company is rented or leased to another person under a rental or lease agreement with the company, in which event "owner" shall mean the person to whom the vehicle is rented or leased; nor shall the term include motor vehicles displaying dealer license plates, in which event "owner" shall mean the individual to whom the vehicle is assigned for use; nor shall the term include the owner of any stolen motor vehicle, in which event "owner" shall mean the individual who is guilty of stealing the motor vehicle.

(4) PHOTOGRAPHIC SPEEDING ENFORCEMENT or AUTOMATED SPEEDING ENFORCEMENT SYSTEM. A camera system which is designed and installed to work in conjunction with an electrically



operated speed detection device synchronized to automatically record digital imaging of a motor vehicle while speeding. The device shall be capable of producing at least two recorded images, at least one of which is capable of clearly depicting the license plate of a motor vehicle that is speeding.

(5) SPEEDING VIOLATION. Any violation of a motor vehicle at a speed that exceeds 10 miles per hour over the legal maximum speed limits presented in or adopted pursuant to Article 8, Chapter 5A, Title 32, Code of Alabama 1975; provided, however, that speed limits set by action of the Kinston Town Council as found in the municipal code of the Town of Kinston shall supersede the limits set in Article 8, Chapter 5A, Title 32, Code of Alabama 1975. A speeding violation shall be a civil violation as defined in this act.

(6) TOWN. The Town of Kingston, Alabama.

(7) TRAINED TECHNICIAN. A sworn law enforcement officer employed by the Town of Kinston, who alternatively:

a. Is a professional engineer in the field of civil engineering; or

b. Has received instruction and training in the proper use of the automated photographic speeding enforcement system to be used by the town's traffic engineer or his or her designee; or

c. Has been trained by the vendor installing the equipment. Under no circumstances shall the salary or other compensation of the trained technician be related to the number of notices of violation issued or amount of fines collected.



Section 3. (a) The Town of Kinston is authorized to use an automated photographic speeding enforcement system to detect and record speeding violations, to issue notices of civil violations by mail, and to prosecute civil violations for the recorded speeding violations which may occur within the corporate limits of the Town of Kinston as provided in this act. A civil fine assessed under this act shall not exceed one hundred dollars (\$100), and municipal court costs may be assessed in the same manner and in the same amounts prescribed for municipal criminal speeding violations prosecuted as a misdemeanor. An additional fee of ten dollars (\$10) shall be added to the Kinston Municipal Court costs authorized to be collected in connection with notices issued under this act. Court costs collected pursuant to this act shall be distributed in the same manner as prescribed by law for the distribution of municipal court costs for misdemeanor violations. The additional ten dollars (\$10) authorized by this act shall be paid to the Alabama Criminal Justice Information Center as compensation for recordkeeping with respect to speeding violation notices issued pursuant to this act.

(b) If an ordinance is adopted for automated speeding enforcement, the Town of Kinston shall cause a sign to be posted at each of a minimum of five roadway entry points to the town to provide motorists with notice that automated photographic speeding enforcement systems are in use. The sign shall comply with this requirement if it states substantially the following: "AUTOMATED CAMERAS USED IN SPEEDING



113 ENFORCEMENT," or if it otherwise gives sufficient notice.

114 (c) Prior to operating such an enforcement system, the  
115 Town of Kinston shall make a public announcement and conduct a  
116 public awareness campaign of the use of an automated  
117 photographic speeding enforcement system a minimum of 30 days  
118 before using the devices. The Town of Kinston may place  
119 photographic speeding enforcement systems at locations without  
120 public notice of the specific location, may change locations  
121 without public notice, and may install and move as needed  
122 decoy devices designed to resemble photographic speeding  
123 enforcement systems.

124 (d) The town shall post signs warning of the use of an  
125 automated photographic device for speeding enforcement within  
126 60 yards of every speed detection device used. Each sign shall  
127 be placed at least five feet from the edge of the road or  
128 street and shall be placed not lower than two feet and not  
129 higher than eight feet.

130 Section 4. (a) Prior to imposing a civil penalty  
131 pursuant to this act, the Town of Kinston shall first mail a  
132 notice of violation by certified U.S. mail, return receipt  
133 requested, to the owner of the motor vehicle which is recorded  
134 by the automated photographic speeding enforcement system that  
135 committed a speeding violation. The notice shall be sent not  
136 later than the 30th day after the date the speeding violation  
137 is recorded to the following:

138 (1) The owner's address as shown on the registration  
139 records of the Alabama Department of Revenue.

140 (2) If the vehicle is registered in another state or



country, to the owner's address as shown on the motor vehicle registration records of the department or agency of the other state or country analogous to the Alabama Department of Revenue.

(3) If a traffic violation is based on the vehicle identification number, and the registered owner of the vehicle is a rental car business, the law enforcement agency, before issuing a notice of violation, shall provide a written notice to the rental car business that a notice of violation to the rental car business if the rental car business does not, within 30 days of receiving written notice, provide to the issuing agency by return mail a statement under oath stating the name and known mailing address of the individual driving or renting the vehicle when the violation occurred.

(b) A notice of violation issued under this act shall contain all of the following:

(1) Description of the speeding violation alleged.

(2) The date, time, and location of the violation.

(3) A copy of recorded images of the vehicle involved in the violation.

(4) The amount of the civil penalty to be imposed for the violation.

(5) The date by which the civil penalty must be paid.

(6) A statement that the person named in the notice of violation may pay the civil penalty in lieu of appearing at an administrative adjudication hearing.

(7) Information that informs the person named in the notice of violation of the following:



169 a. The right to contest the imposition of the civil  
170 penalty in an administrative adjudication.

171 b. The manner and time in which to contest the  
172 imposition of the civil penalty.

173 c. That failure to pay the civil penalty or to contest  
174 liability is an admission of liability.

175 (8) A statement that a recorded image is evidence in a  
176 proceeding for the imposition of a civil penalty.

177 (9) A statement that failure to pay the civil penalty  
178 within the time allowed shall result in the imposition of a  
179 late penalty not exceeding twenty-five dollars (\$25).

180 (10) Any other information deemed necessary by the  
181 town.

182 (c) A notice of violation under this act is presumed to  
183 have been received on the 10th day after the date the notice  
184 of violation is placed in the U.S. mail.

185 (d) The civil penalty imposed shall be paid within 30  
186 days of the 10th day after the date the notice of violation is  
187 mailed.

188 (e) It shall be within the discretion of the trained  
189 technician to determine which of the recorded speeding  
190 violations are prosecuted based upon the quality and  
191 legibility of the recorded image. In lieu of issuing a notice  
192 of violation, the town may mail a warning notice to the owner  
193 during the initial warning period.

194 Section 5. (a) The Kinston Municipal Court is vested  
195 with the power and jurisdiction to hear and adjudicate the  
196 civil violations provided for in this act and to issue orders





197 imposing the civil fines and costs set out in this act.

198 (b) A person who receives a notice of violation may  
199 contest the imposition of the civil fine by submitting a  
200 written request for a hearing on the adjudication of the civil  
201 violation within 15 days of the 10th day after the date the  
202 notice of violation is mailed. Upon receipt of a timely  
203 request, the town shall notify the person of the date and time  
204 of the adjudicative hearing by U.S. mail.

205 (c) Failure to pay a civil penalty or to contest  
206 liability in a timely manner is an admission of liability in  
207 the full amount of the civil fine assessed in the notice of  
208 violation.

209 (d) The civil fine shall not be assessed if, after a  
210 hearing, the Kinston Municipal Judge enters a finding of no  
211 liability.

212 (e) If an adjudicative hearing is requested, the town  
213 shall have the burden of proving the speeding violation by a  
214 preponderance of the evidence. The reliability of the  
215 automated photographic speeding enforcement system used to  
216 produce the recorded image of the violation may be attested to  
217 by affidavit of a trained technician. An affidavit of a  
218 trained technician that alleges a violation based on an  
219 inspection of the pertinent recorded image or video is  
220 admissible in a proceeding under this act and is evidence of  
221 the facts contained in the affidavit.

222 (f) The notice of violation, the recorded and  
223 reproduced images of the violation, regardless of the media on  
224 which they are recorded, accompanied by a certification of



225 authenticity of a trained technician, and evidence of  
226 ownership of a vehicle as shown by copies or summaries of  
227 official records shall be admissible into evidence without  
228 foundation unless the municipal court finds there is an  
229 indication of untrustworthiness, in which case the town shall  
230 be given a reasonable opportunity to lay an evidentiary  
231 foundation.

232 (g) All other matters of evidence and procedure not  
233 specifically addressed in this act shall be subject to the  
234 rules of evidence and the rules of procedure as they apply in  
235 the small claims courts of this state, except that on any  
236 appeal to Coffee County Circuit Court for trial de novo the  
237 evidence and procedures shall be as for any civil case in the  
238 circuit court except as otherwise provided in this act.

239 (h) A person who is found liable for the civil  
240 violation after an adjudicative hearing or who requests an  
241 adjudicative hearing and thereafter fails to appear at the  
242 time and place of the hearing is liable for court costs and  
243 fees as set out herein in addition to the amount of the civil  
244 fine assessed for the violation. A person who is found liable  
245 for a civil violation after an adjudicative hearing shall pay  
246 the civil fine and costs within 10 days of the hearing.

247 (i) Whenever payment of a civil fine is owed to the  
248 town, the amount of the civil fine as set by ordinance may not  
249 be increased, decreased, or remitted by the municipal court,  
250 and the liability may be satisfied only by payment.

251 (j) It shall be an affirmative defense to the  
252 imposition of civil liability under this act, to be proven by



253 a preponderance of the evidence, that any of the following  
254 apply:

255 (1) The operator of the motor vehicle was acting in  
256 compliance with the lawful order or direction of a police  
257 officer.

258 (2) The motor vehicle was being operated as an  
259 authorized emergency vehicle under state law, and the operator  
260 was acting in compliance with that section.

261 (3) The motor vehicle was stolen or being operated by a  
262 person other than the owner of the vehicle without the  
263 effective consent of the owner.

264 (4) The license plate depicted in the recorded image of  
265 the violation was a stolen plate and being displayed on a  
266 motor vehicle other than the motor vehicle for which the plate  
267 had been issued.

268 (5) The person who received the notice of violation was  
269 not the owner of the motor vehicle at the time of the  
270 violation.

271 (k) To demonstrate that at the time of the violation  
272 the motor vehicle was a stolen vehicle or the license plate  
273 displayed on the motor vehicle was a stolen plate, the owner  
274 must submit proof acceptable to the hearing officer that the  
275 theft of the vehicle or license plate, prior to the time of  
276 the violation, had been timely reported to the appropriate law  
277 enforcement agency.

278 (l) Notwithstanding anything in this act to the  
279 contrary, a person who fails to pay the amount of a civil fine  
280 or to contest liability in a timely manner is entitled to an



281 adjudicative hearing on the violation if:

282 (1) The person files an affidavit with the hearing  
283 officer stating the date on which the person received the  
284 notice of violation that was mailed to the person, if not  
285 received by the 10th day after the notice was mailed.

286 (2) Within the 15 days of the date of actual receipt,  
287 the person requests an administrative adjudicative hearing.

288 Section 6. (a) Following an adjudicative hearing, the  
289 municipal court shall issue an order stating the following:

290 (1) Whether the person charged with the civil violation  
291 is liable for the violation and, if so,

292 (2) The amount of the civil fine assessed against the  
293 person, along with the fees and costs of court provided for in  
294 this act.

295 (b) The orders issued under this section may be filed  
296 in the Office of the Judge of Probate of Coffee County,  
297 Alabama, and shall operate as a judicial lien in the same  
298 manner and with the same weight and effect as any other civil  
299 judgment filed therein.

300 (c) A person who is found liable after an adjudicative  
301 hearing may appeal that finding of civil liability to the  
302 Circuit Court of Coffee County, Alabama, by filing a notice of  
303 appeal with the clerk of the municipal court. The notice of  
304 appeal must be filed not later than the 14th day after the  
305 date on which the municipal court judge entered the finding of  
306 civil liability. The filing of a notice of appeal shall stay  
307 the enforcement of the civil fine penalty. An appeal shall be  
308 determined by the circuit court by trial de novo.



Section 7. The circuit court hearing an appeal shall use the procedures that apply to criminal convictions in municipal court with the following qualifications:

(1) The proceedings shall retain their civil nature on appeal with the circuit court applying the preponderance of the evidence standard.

(2) If the person is adjudicated by the circuit court to be responsible for payment of the civil fine, circuit court costs shall be owed by the person adjudicated responsible, with 100 percent of those court costs retained by the circuit court. Court costs in the circuit court shall be calculated as are court costs for criminal appeals from the municipal court, and in the event the circuit court finds the person appealing not to be responsible, no municipal court costs shall be owed to the town.

(3) Regardless of the civil nature of the proceedings, the circuit court may assign case numbers as for criminal appeals and place the appeals on criminal dockets in the same manner as criminal appeals from municipal court.

(4) The circuit court shall sit as trier of both fact and law in the civil proceedings in the circuit court.

(5) The town shall be responsible for providing an attorney to represent the town and to prosecute the civil proceedings in the circuit court.

Section 8. In the event the evidence produced by an automated photographic speeding enforcement system does not produce an image of the license plate with sufficient clarity for a trained technician to determine the identity of the



owner. If the identity of the owner cannot otherwise be reliably established, no notice of violation may be issued. If, however, a notice of violation is issued, to the degree constitutionally allowed, those issues related to the identity of the vehicle or its owner shall affect the weight to be accorded the evidence and shall not affect its admissibility.

Section 9. The town may provide by ordinance that a late fee not exceeding twenty-five dollars (\$25) shall be attached to untimely paid civil fines that are authorized in this act. No person may be arrested or incarcerated for nonpayment of a civil fine or late fee. No record of an adjudication of civil violation made under this act shall be listed, entered, or reported on any criminal record or driving record, whether the record is maintained by the town or an outside agency. An adjudication of civil violation provided for in this act shall not be considered a conviction for any purpose, shall not be used to increase or enhance punishment for any subsequent offense of a criminal nature, shall not be considered a moving violation, and shall not be used by any insurance company to determine or affect premiums or rates unless an accident occurred due to the violation. The fact that a person is held liable or responsible for a civil fine for a speeding violation shall not be used as evidence that the person was guilty of negligence or other culpable conduct, and any evidence generated by an automated photographic speeding enforcement system may only be used as evidence in other proceedings if it is or becomes admissible under the rules of evidence applicable therein.




365           Section 10. The town shall keep statistical data  
366 regarding the effectiveness of automated photographic speeding  
367 enforcement systems in reducing speeding violations and  
368 collisions and shall communicate the data on an annual basis  
369 to the Alabama Department of Transportation and the Alabama  
370 Criminal Justice Information Center.

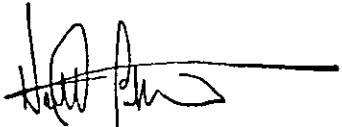
371           Section 11. No civil penalty may be imposed and no  
372 adjudication of liability for a civil violation may be made  
373 under this act if the operator of the vehicle was arrested or  
374 was issued a citation and notice to appear by a sworn police  
375 officer for a criminal violation of any portion of Article 8,  
376 Chapter 5A of Title 32, Code of Alabama 1975, or any other  
377 municipal ordinance that incorporates the statutes contained  
378 in that article, and which occurred simultaneously with and  
379 under the same set of circumstances which were recorded by the  
380 automated photographic speeding enforcement system.

381           Section 12. This act shall become effective on October  
382 1, 2025.

SB238 Enrolled



  
\_\_\_\_\_  
President and Presiding Officer of the Senate

  
\_\_\_\_\_  
Speaker of the House of Representatives

SB238

Senate 01-Apr-25

I hereby certify that the within Act originated in and passed  
the Senate.

Patrick Harris,  
Secretary.

\_\_\_\_\_  
House of Representatives

Passed: 08-Apr-25

\_\_\_\_\_  
By: Senator Carnley

APPROVED

TIME

  
\_\_\_\_\_  
GOVERNOR

Alabama Secretary Of State

Act Num....: 2025-208  
Bill Num...: S-238



ORIGINAL  
Senate Bill No. ZUEMHWK-1 (M&P)  
Project No. ZUEMHWK-1  
Enrolling Date

SPONSOR

Carnley  
CO-SPONSORS

SENATE ACTION

DATE: 3/13 2025  
RD 1 RFD LL

I hereby certify that the notice & proof is attached to the Bill, SB 238 as required in the General Acts of Alabama, 1975 Act No. 919.

PATRICK HARRIS,  
Secretary

This Bill was referred to the Standing Committee of the Senate on LL

and was acted upon by such Committee in session and is by order of the Committee returned therefrom with a favorable report w/and(s) LL w/sub LL w/eng sub LL

years 14 days 14 abstain 0  
this 14th day of March, 2025  
Patrick Harris, Chairperson

DATE: 3/13 2025  
RF ✓ RD 2 CAL

I hereby certify that the Resolution as required in Section C of Act No. 81-889 was adopted and is attached to the Bill, SB 238.  
years 30 days 0 abstain 0  
PATRICK HARRIS,  
Secretary

DATE: 4/1-23 RD 3 at length  
PASSED ✓ PASSED AS AMENDED ✓

years 30 days 0 abstain 0  
And was ordered sent forthwith to the House.  
PATRICK HARRIS,  
Secretary

HOUSE ACTION (M&P)

DATE: 4/1 2025  
RD 1 RFD LL

REPORT OF STANDING COMMITTEE  
This bill having been referred by the House to its standing committee on Local Legislation

was acted upon by such Committee in session, and returned therefrom to the House with the recommendation that it be Passed

w/and(s) 02/11 w/sub LL  
this 3 day of April, 2025  
John Treadwell, Chairperson

DATE: 4/3 2025  
RF ✓ RD 2 CAL

DATE: 20  
RE-REFERRED ✓ RE-COMMITTED ✓  
COMMITTEE LL

I hereby certify that the Resolution as required in Section C of Act No. 81-889 was adopted and is attached to the Bill, SB 238.  
YEAS 47 NAYS 0  
JOHN TREADWELL,  
Clerk